SEIZE OPPORTUNITIES FOR BALANCED DEVELOPMENT

2018 is a critical year for continued implementation of the 13th National Five-year Plan and the Five-year Development Plan of the Macao Special Administrative Region. As an integral part of China, Macao will march together with the motherland into the new era. The MSAR Government will join hands with the Macao people to seize opportunities for realising the great principles of “One country, two systems”, “Macao people governing Macao” and a high degree of autonomy.

2019 marks the 70th anniversary of the establishment of the People’s Republic of China, the 20th anniversary of Macao’s reunification with the motherland, and is a year that will see a change of administration in the MSAR. We are determined to fulfill our duties, and consolidate our experiences, to manifest the success of “One country, two systems” and our contributions to our country.
Highlights of Policy Address for the Fiscal Year 2019 of the Macao Special Administrative Region (MSAR)

Committed to Improving People’s Livelihoods

- Strictly manage land resources in accordance with the Land Law
- Complete the preliminary plan for Macao’s urban development master plan
- Implement the Medium-to-long-term Plan for Usage and Development of the Waters of the Macao Special Administrative Region (2016-2036)
- Expedite urban renewal work and conclude the discussion on property rights percentage of redeveloped buildings as soon as practicable

Expedite construction of the New Urban Zone

- Design and construction projects
- Design for administration and justice zone
- Reclamation work

Ensuring Housing Supply

- Implement regular applications for public housing
- Resume application for about 4,000 new Home-Ownership Scheme housing units

Fully implement the “post-1999 era” public housing construction

- New Urban Zone Area A
  - 20,000 housing units will be completed in four phases. The first phase will provide 5,000 housing units on seven pieces of land
- Avenue Wai Long
  - Provide about 6,500 housing units. The phase-one design work has commenced
- Western stretch of Avenue dos Jogos da Ásia Oriental, Taipa
  - Provide about 2,000 housing units. The land clearance and initial preparatory planning have commenced
- Original site of the power station
  - Provide about 1,500 housing units. The pile foundation work has commenced

Educational Development and Talent Cultivation

- Promote popular science education and develop smart campus
- Establish a training base for cultivating bilingual talents fluent in Chinese and Portuguese
- Support local institutions of higher education to launch programmes in the Greater Bay Area
- Formulate plans to facilitate cross-border flow of talented people and regional integration
- Launch the second stage of the Thousand Talents Programme
- Launch the new Greater Bay Area Macao Youth Internship Scheme
- Leverage the functions of the China and Portuguese-speaking Countries Young Entrepreneurs Exchange Centre

Healthy City and Happy Families

- Expedite construction of the Islands District Medical Complex
- Ka Ho Rehabilitation Hospital commences operation, providing 160 hospital beds
- Establish a new academy for medical specialists
- Improve the design of homes for the elderly and their facilities, with subsidised places increased to 2,400 by next year
- Care for toddlers and children with special needs and their families
- Increase land for sports and education facilities by using the original site of Macau (Yat Yuen) Canidrome Club
- Complete construction of the Athletes Training Centre

Deepen Urban Development

- Implement the “Medium-to-long-term Plan for Disaster Prevention and Mitigation in Macao” (2019-2023)
- Press ahead with the Civil Protection Framework Law and improve contingency plans
- Establish an application platform enabling effective overall command during emergencies
- Facilitate development of an insurance scheme for catastrophes
- Construct the third Guangdong-Macao electric power transmission cable and the fourth water supply pipeline
- Construct sluices at the Inner Harbour, flood barriers in low-lying coastal areas, rainwater intercepting drains and stormwater pumping stations in the Inner Harbour, and rainwater overflow drainage in northern areas; and implement planning for flood prevention and drainage on the west side of Coloane
- Enhance community volunteer teams and strengthen public security education
- Proper handling of food safety and waste disposal after typhoons

- Establish the Working Committee for the Development of Guangdong-Hong Kong-Macao Greater Bay Area, and its Sub-committee on Technology, Innovation and Smart City
- Increase subsidies for the State Key Laboratories
- Commence operation of the Government’s cloud computing centre
- Establish the “Tax Concession Incentive Scheme for Scientific Research and Innovation”
- Initiate preparatory work for rolling out a 5G network

- Commence operation of the LRT Taipa line, construct a transport interchange connecting with A-Ma station, and commence a construction project for connecting with the Seac Pai Van line
- Conduct a study on connectivity of LRT East line with Taipa Ferry Terminal, Zone A and the Boarder Gate, and the connectivity of Area A with the artificial island of the Hong Kong-Zhuhai-Macao Bridge and the Outer Harbour Ferry Terminal
- Re-open the Border Gate underground bus terminal
- Commence operations of 100 new ordinary taxis and 200 new special taxis, and initiate an open tender for additional 150 ordinary taxis
- Expedite commencement of construction of the fourth Macao-Taipa cross-harbour bridge

Environmental Protection Measures

- Complete the legislative procedure of “Restrictions on Using Plastic Bags”, and introduce plastic bottle recycling machines
- Set up 200 charging points for electric vehicles in Macao
- Two pieces of land are allocated from the construction waste landfill:
  - An area of 15,000 m² for a facility to pre-processing of paper, plastic and metal wastes before they are exported
  - An area of 30,000 m² for constructing a centralised food waste processing facility
- Introduce the “Food Waste Recycling Pilot Programme”
- Begin transferring scrapped vehicles to Guangdong for processing
- Improve and lengthen trails and cycling tracks

- Expedite formulation of the “Plan for Protection and Management of the Historic Centre of Macao”
- Promote cultural and art education
- Complete construction of cultural facilities, such as the Xian Xinghai Memorial Centre and the Seac Pai Van Library

- Technological, Innovative and Smart City
- Optimisation of Transportation System
- Disaster Prevention and Mitigation
Economic Sustainability

- Continue follow-up work on the post-interim review of the gaming industry. Encourage gaming operators to invest more in non-gaming elements.
- Continue to support gaming enterprises with prioritizing procurement of products and services that are designed and made in Macao.
- Complete renovation of the Grand Prix Museum.
- Deepen development of the "City of Gastronomy".
- Attract more quality conventions and exhibitions to be held in Macao.
- Expand the development outcome of the Guangdong-Macao Traditional Chinese Medicinal Technology Industrial Park.
- Attract well-established foreign lease finance companies to establish bases in Macao.
- Launch the "Community Cultural and Creative Production Subsidy Scheme".
- Foster a unique marine industry.
- Optimize supportive measures and streamline licensing procedures.
- Promote integrated development of traditional industries and cultural and creative industries.
- Strengthen support for "Made in Macao" brands.
- Promote the "Scheme to Assist the Re-branding of Small-Tailored Local Shops".
- Optimize the exit mechanism for non-local employees, and combat illegal employment.
- Facilitate amendments to seven prioritized subjects covered by the "Labour Relations Law".
- Optimize staff training, skills accreditation, employment referral and matching.
- Participate in development of Hengqin and Nansha sub-zones of the Guangdong Free Trade Zone, join hands with Zhuhai to develop the Guangdong-Macao Cooperation Demonstration Zone, and study the feasibility of collaboration with Jiangmen in the development of the Greater Bay Area.
- Deepen cooperation with the Greater Bay Area in livelihood issues.
- Explore development of the intercity passenger ticket payment system.
- Experite interconntectivity of border crossing infrastructure.

Regional cooperation - Guangdong, Hainan and Macao Greater Bay Area

- Municipal Affairs Bureau officially established, and commence operations.
- Establish the Islands District Integrated Government Services Centre.
- Increase the number of e-service public service items to 90.
- Commerce the second stage of revision of the "Macao Public Servants Statutes and Regulations".
- Consider facilitating exchanges and studies between civil servants in the cities of the Greater Bay Area.
- Strive to promote the Constitution and the Basic Law of Macao to the public.
- Ensure smooth implementation of the Chief Executive election.
- Revise the Penal Code, Criminal Procedural Code and Administrative Conditions, and legislative laws and regulations related to protecting secrets of the state and the region.

Realise sound social governance

- Police Administration
- Adequate industrial diversification
- Smaller and medium-sized enterprises (SMEs)
- Securing Employment
- Public Administration
- Legal system

General integrated budget balance

- General budget balance: 100,041,930.00
- General integrated budget balance of public expenditure and general revenue: 12,390,180.00

SUMMARISED BUDGET AND INVESTMENT BUDGET OF SPECIAL ORGANISATIONS FOR 2019

- General budget balance: 99,912,255.00
- General integrated budget balance: 12,390,180.00

DATA (TRANSLATION VERSION)
Major Policies on Various Areas

Administration and Justice

The administration and justice system will continue to diligently implement the basic principle of “One country, two systems”, uphold the authority of the Constitution and the Basic Law of Macao, support the Government’s development positioning regarding the establishment of “One Centre, One Platform”, actively implement the Government’s five-year development plan, seize the development opportunities arising in the Guangdong-Hong Kong-Macao Greater Bay Area, deepen public administration reform, promote establishment of the legal system, and improve municipal services, to lay a solid foundation for building a better Macao.

Public Administration

- Continue providing guidance to public departments and consultative bodies regarding reform of the administrative structure;
- Support the departments when formulating a smart city, commerce, technology and science, innovative and management development plan, perfect laws and regulations, improve the e-government management system, strengthen information and communication infrastructure, facilitate openness of government data, and gradually introduce “single-window” services;
- Gradually improve the civil service system, enhance civil servants’ professional knowledge, awareness of rule by law, knowledge of national affairs and emergency response capabilities; as well as strengthen their political implementation capacity;
- Review the accountability system for department heads and supervisory officers, and develop a proposal for consultation;
- Fully support the work of the Electoral Affairs Committee for Chief Executive Election, to ensure smooth progress with the Fifth Chief Executive Election in a fair, impartial, open and corruption-free manner; and
- Pass on our tradition of patriotism and loyalty to Macao by helping young people to understand and be concerned about recent national development, to foster a sense of identification and belonging to the motherland.

Legal Affairs

- Optimise the centralised coordinated legislative mechanism, strengthen execution procedures and technical support, speed up the processes for formulating legislative planning, and enhance overall efficiency of legislation;
- Promote legislation for a mediation system for civil and commercial cases, optimise fundamental laws, including the Civil Procedural Code, the Penal Code and the Administrative Procedure Code, and follow up on legislation for rectifying and adapting laws;
- Conduct the power of the community to extensively promote the constitutional laws and civil laws; and
- Strengthen judicial cooperation with Portuguese-speaking countries and countries along the “Belt and Road”, and continue strengthening legal services and judicial cooperation between Guangdong, Hong Kong and Macao, to create a predictable rule-by-law environment for Macao’s integration into the development of the nation and the Guangdong-Hong Kong-Macao Greater Bay Area.

Municipal Services

- Establish the Municipal Affairs Bureau, and strengthen the role of the Municipal Affairs Consultative Committee for collecting opinions, facilitate interactions between the bureau and the community, and improve the quality of municipal services through inter-departmental collaboration;
- Expand the scope of municipal services, continues perfecting municipal facilities, utilise the environmental protection goals of the MSAR’s Five-Year Development Plan, foster ecological development in the Greater Bay Area, and advocate a neighbourhood mutual-aid spirit to create a harmonious community;
- Strengthen the food safety supervision mechanism, formulate food safety standards and guidelines, promote food safety education, and foster regional cooperation, to ensure food safety and healthy consumption by all possible means; and
- Adopt a series of measures, including improvement of drainage networks and construction of a storm water pumping station, to enhance flood prevention and control capability. Together with the Government’s overall disaster prevention and mitigation planning, effective implementation of the disaster response mechanism and guidelines, including pre-disaster alerts and post-disaster recovery, will be ensured.

Economy and Finance

Leverage unique advantages for a new era of development

We will continue working with businesses and the public, to actively integrate into national development, and seize opportunities for development of the “Belt and Road” initiative and the Guangdong-Hong Kong-Macao Greater Bay Area metropolis. We have the courage to face any possible changes in the economic environment, and are well equipped for these through maintaining stability and creativity, strengthening Macao’s economic resilience, and fostering quality development. In responding to changes in the economic conditions, we will continue making progress while ensuring stability.

Precisely and pragmatically engage in regional cooperation

- Strengthen “Services on the Doorstep” in the Greater Bay Area, to facilitate convenient businesses operations and provide an innovative statistical mechanism for the market;
- Leverage “specific connections” from the “Macao” perspective to facilitate openness of the mainland China market and external collaboration; and
- Strengthen Macao’s function as a trade and economic cooperation services platform between China and Portuguese-speaking countries, promote organic integration with the “Belt and Road” initiative, and establish a monetary services platform between China and Portuguese-speaking countries.

Create a modern industrial system with international competitiveness

- Facilitate rapid growth of nascent industries, including the convention and exhibition industry adopting the “conventions as the priority” approach, traditional Chinese medicine industry and specialised financial services industry;
- Optimize legal systems and strengthen regulations, to foster healthy, orderly growth of the gaming industry;
- Encourage research and development, support SMEs in enhancing competitiveness, promote a community economy, and attract quality investments; and
- Optimize vocational training, support local residents with enhancing their capabilities, and precisely introduce talented individuals.

Protect labour rights and strengthen livelihood security

- Improve management of non-resident employees, strengthen occupational health and safety supervision, and protect labor rights;
- Strengthen occupational health and safety education and monitoring;
- Monitor changes in consumer prices and widen sourcing channels to safeguard consumers’ rights and interests; and
- Pay attention to economic development trends and changes in the inflation rate.

Provide training opportunities to enhance capabilities of young people

- Optimise services that support employment and entrepreneurship;
- Support young people with engaging in exchanges, internship, employment and business development in the Greater Bay Area; and
- Foster innovative exchanges and cooperation between young entrepreneurs from Macao, elsewhere in the Greater Bay Area, and Portuguese-speaking countries.

Optimise finance management to maintain financial stability

- Optimise public finance management by implementing frugality and pragmatic measures; and
- Strengthen “risk-based” regulation, and perfect the establishment of a legal system, to maintain safety and stability of the financial system.

Public Security

Through participating in the establishment of a system for Macao to safeguard national security, the Macao security authorities will reform the laws, systems and operational mechanisms for civil protection, implement smart policing, gradually enhance capabilities for crime prevention, and safeguard the security of the nation and Macao by means of necessary reforms, innovations, upgrades, consolidations, improvements; as well as provide assistance and guidance to young people and the public for participation in Macao’s and regional public safety governance.

Safeguard national security

- Perfect the legal system and establish law enforcement units, to safeguard national security; and
- Promote education and publicity, and continue holding national security exhibitions, to enhance public awareness of national security.

Enhance civil protection and security

- Reform the “One plan and three systems” for contingencies, and establish a special unit to strengthen coordination of civil protection work; and
- Establish a joint defence system with input from the community to improve the effectiveness of civil protection.

Implement smart policing

- Implement smart solutions step by step and plan for integrating big data and real-time sharing of police data; and
- Implement data governance, follow up supportive legislation, and establish technical standards.

Proactive law enforcement

- Enhance awareness of potential risks, proactively assume the situation to optimise precautionary and preventive security strategies; and
- Adjust land deployment and strengthen maritime law enforcement, to align with the new regional development.

Continued reform and innovation

- Revise laws and regulations, promote organisational reform, and implement an innovative law enforcement model; and
- Strengthen the police force through technology, optimise public services, and enhance police vocational training.

Attach importance to police administration

- Enhance external and internal supervision, strictly observe police discipline, and always remain alert; and
- Implement the principle of putting police officers first, to advocate care, encouragement and a healthy police culture.

Innovative police collaboration

- Respond to Guangdong province’s initiative for reforming the collaboration model, to jointly build a peaceful Greater Bay Area, and
- Attach importance to cultivating young people, enhance cooperation between police and journalists, and continue promoting unity between police and the public.

Improve border-crossing management

- Develop new customs services, establish new subordinate units for facilitating logistics at border checkpoints; and
- Restructure functional departments, to optimise the administration model and enhance the effectiveness of border control.

Strengthen correctional services

- Block loopholes in prison administration, and introduce high-technology surveillance to ensure prison order and safety; and
- With a carrot-and-stick approach, continue improving the ranking system, and attach importance to development of correctional officers.

New functions in financial intelligence

- Ensure stability of staffing, and continue with the original functions to maintain Macao’s financial security; and
- Prudently restrict, respect professional independence, and promote collaboration to combat money laundering.
We will follow the Chief Executive's policy agenda – “Seize opportunities for balanced development”, and uphold the philosophy of “putting people first”, to adjust on a timely basis the policies related to healthcare, social security and people’s livelihoods; and pragmatically promote education, cultural tourism and sports.

Healthcare
- Optimise hospital space and medical equipment, improve medical treatment services, and enhance the overall quality of healthcare services;
- Strengthen regional cooperation, and enhance capabilities for infectious disease prevention and control, and emergency rescues, to protect the lives of residents; and
- Care for the elderly, women and children, increase the number of hospital beds for rehabilitation and palliative care, and expand ophthalmology and stomatology healthcare services for the elderly.

Education and Youth
- Increase quality for tertiary scholarships, steadily develop Macao as a base for tourism education and a cradle for cultivating talented individuals who are proficient in Chinese and Portuguese, and assist tertiary institutions with promoting the establishment of state key laboratories, and cultivation of talented people;
- Implement comprehensive curriculum reform, enhance Cultural history and information technology education, and establish a museum to foster patriotism; and
- Press ahead with the “Blue Sky Project”, and follow upon progress of the same school partnership programme with Congjiang county, Guizhou province.

Social Work and Social Security
- Enhance support for three categories of disadvantaged families, implement the Legal System for Protection of Rights of the Elderly, increase allowances for the elderly, and enhance measures concerning home care for the elderly;
- Continue promoting establishment of the professional accreditation system for social workers, and intensify disaster prevention in the community; and
- Vigorously implement the Non-mandatory Central Provident Fund System, and encourage participation by businesses and citizens.

Transport and Public Works
All policies related to transport and public works are implemented to support development of the Guangdong-Hong Kong-Macao Greater Bay Area, and the strategic development positioning of Macao as a world tourism and leisure centre, thereby improving Macao’s urban environment and people’s livelihoods.

Urban Planning
- Strive to complete the preliminary draft of Macao’s urban development master plan;
- Commence construction of the fourth Macao-Taipa cross-harbour bridge; and
- Establish a government-owned urban renewal corporation.

Public Works
- Commence operation of the LRT Taipa line;
- Expedite construction of sluices and other flood prevention works at the Inner Harbour; and
- Commence phase-one design work for the public housing projects at the New Urban Zone Area A and the site on Avenida Wai Long of Taipa.

Transport
- Complete renewing the contracts of two bus companies;
- Commence the public bidding process for 150 electric taxi licences, and commence operations of 200 special taxis; and
- Commence preliminary design of the hiking route around Guia Hill.

Housing
- Follow up regarding the draft amendment to the Home-Ownership Scheme Housing Law, and strive to submit the bill to the Legislative Assembly for deliberation;
- Follow up regarding the move in arrangements of Bairro da Ilha Verde Building, Cheng Tou Building, and Fai Fung Building, and continue with signing real estate transaction notarial certificates with the buyers of the Home-Ownership Scheme housing units; and
- Publish the finalised list of public housing applications from 2017.

Environmental Protection
- Strive to transport the first batch of pre-processed scrap vehicles to mainland China;
- Complete the study of the Environmental Protection Plan of Macao (2010-2020); and
- Commence the Waste Electronic and Electrical Equipment Recycling Scheme.

In 2019, the Commission Against Corruption (CCAC) will enhance the effectiveness of anticorruption and prevention of duty-related crimes and administrative irregularities, and enhance education on integrity.

Actions against Corruption
- Improve tactics required for law enforcement, upgrade the professional skills of law enforcement staff, and recruit talented individuals to join the investigation teams, to overcome heavy workloads and challenges and facilitate more effective law enforcement;
- Continue investigating corruption and related fraudulent activities in the public and private sectors, combat crimes that damage the public interest, such as fraudulently benefiting from any government subsidies, and abuse of administrative power;
- Strengthen the effectiveness of anti-corruption through regional and international law enforcement cooperation, enabling Macao to achieve stable development in a corruption-free environment when participating in the “Belt and Road” initiative and the development of the Greater Bay Area;
- Monitor the entire fifth Chief Executive Election from various perspectives, to ensure a corruption-free, fair and just election; and
- Discuss with mainland China anti-corruption authorities the establishment of a new law enforcement cooperation model, and maintain exchanges and close cooperation with prosecution and law enforcement bodies around the world.

Complaints to the Ombudsman
- Pay attention to issues that are of major public interest, and conduct investigations when necessary; analyse in-depth the legality and rationality of related administrative procedures, and provide recommendations for improvements;
- Enhance cooperation with public departments through the “Jointly Build a Corruption-free Macao” programme, to foster correct values among civil servants, and to leverage the functions of related mechanisms for preventing duty-related crimes and administrative irregularities;
- Cooperate with the media and the private sector to convey messages to all walks of life about the importance of integrity and corruption-free management; and
- Optimize internal management, improve the quality of handling complaints to the ombudsman, and effectively respond to the requests and complaints from the public and the community.

Publicity, Education and Community Relations
- Intensify integrity education amongst civil servants, and continue promoting related laws and regulations, to advocate governance with integrity in privately-owned businesses; and
- Adopt an innovative publicity strategy to boost public awareness of integrity and law-abidance.

In 2019, the Commission of Audit (CA) will uphold the principles of objectivity, fairness, pragmatism and professionalism, keep our mission firmly in mind, and take the responsibility to ensure rational use of public funds, and enhance public administration performance.

Audit and Computer-assisted Audit
- The Commission of Audit will ensure full assignment of auditing work with the requirements of the new Budget Framework Law, while improving and broadening the scope of audit during the new phase of development, implement research and development on the new version of “Auditor Office”, and enhance the technical applications of computer-assisted audit.

Performance Audit, Special Audit and Continuous audit
- Ensure proper use of audit resources, fully public information and technology, and precisely reveal major problems, to elevate audit and supervision to a higher level, as well as to implement projects that enable the Government to prevent potential risks and smoothly implement its policies.

Staff Training
- Develop or select appropriate training programmes for CA staff according to the major requirements of audit work, and enhance professional knowledge and ability of the auditing team by providing systematic and well-planned study programmes and practical training.

Internal Management
- Review the overall administrative operation, strive to resolve difficulties, and develop innovative ideas, to promote quality and efficiency of auditing.

International Exchanges
- Maintain close contacts with the National Audit Office, the International Organization of Supreme Audit Institutions (INTOSAI), the Asia-Oceania Organization of Supreme Audit Institutions (ASOSAI), and the Supreme Audit Organisation of the Portuguese-speaking Countries Alliance (OSIC/CPLP), and participate in events organised by international audit bodies.

Audit Culture
- Organise seminars or related workshops, to enhance civil servants’ understanding of the Government’s auditing work, promote the supervisory functions of CA, and create a social atmosphere that attaches importance to administration and cherishing public resources.

Public Opinion
- The Commission of Audit has set up a hotline and an email account for the public to comment on the services provided by the Government, and will follow up on the comments or transfer them to relevant departments, for service enhancement.